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HOUSE BILL 3311

State of Washington 60th Legislature 2008 Regular Session

By Representatives Simpson, Pedersen, Sullivan, Kirby, Kenney, Williams, Conway, Eddy, Hasegawa, Cody, Nelson, Hudgins, Sells, Ericks, Wallace, Appleton, Rolfes, and Chase

AN ACT Relating to regional transportation governing authorities; 1 2 amending RCW 81.104.160, 82.80.010, 82.80.030, 81.100.030, 82.14.050, 82.80.080, 81.100.010, 81.100.080, 81.104.140, 29A.36.071, 47.56.075, 3 81.112.030, and 82.80.070; reenacting and amending RCW 81.100.060 and 4 5 43.79A.040; adding a new section to chapter 81.104 RCW; creating a new 6 repealing RCW 29A.36.230, 36.120.010, and 7 36.120.030, 36.120.040, 36.120.045, 36.120.050, 36.120.060, 36.120.070, 36.120.080, 36.120.090, 36.120.100, 36.120.110, 36.120.120, 36.120.130, 8 9 36.120.140, 36.120.150, 36.120.160, 36.120.170, 36.120.180, 36.120.190, 10 36.120.200, 36.120.210, 36.120.900, 36.120.901, 47.56.076, 47.56.0761, 82.14.430, 82.32.470, 82.80.005, 82.80.100, 82.80.110, and 82.80.120. 11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature implemented a policy of allowing regional entities to propose ballot measures to fund state highways by creating the regional transportation investment district in 2001. After years of political wrangling and costly delay, a ballot measure was proposed to the voters to fund state highways by regional taxation in central Puget Sound in November 2007, and it was rejected.

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The legislature acknowledges that it has historically been, and should continue to be, the responsibility of the state to prioritize and fund the costs of repairs, replacement, and construction of state transportation facilities. Regional funding of state transportation projects would result in diminished support for future proposals to invest in statewide transportation infrastructure and would foster division between regions of the state. Additionally, because state-owned facilities in central Puget Sound are critical to the economic future of the entire state, the legislature intends to reclaim the responsibility of funding state transportation infrastructure.

The legislature recognizes that the regional transit authority serving the central Puget Sound area has been effective in implementing regional transportation projects that have significantly improved mobility in the region. However, these services are already at capacity, demonstrating that the funding sources currently available to regional transit authorities are inadequate to address the existing demand for regional rail and express bus services.

Additional funding sources are needed to provide additional or expanded parking facilities to meet the demand for existing transportation services. Expanded rail service and supporting parking facilities will further reduce congestion during peak commuter times and will benefit local business districts whose parking is negatively impacted by overflow parking near rail stations and transit centers.

The legislature further finds that a fully completed light rail line running through the state's largest city would serve substantially more commuters from the northern and southern parts of the central Puget Sound area and would reduce congestion along the most heavily congested streets and highways in the state. Current funding will not permit completion of the light rail system in the central Puget Sound area as planned to help meet the transportation demands forecasted for the region. Additional funding would afford voters the opportunity to fund completion of the light rail system in areas with high ridership and where light rail is the most efficient and environmentally sound transportation alternative.

Therefore, the legislature declares that it is the policy of the state to provide regional transit authorities and the voters in the state's most populous region with funding sources required to address urgently needed and underfunded regional transportation needs.

Sec. 2. RCW 81.104.160 and 2003 c 1 s 6 are each amended to read as follows:

- (1) A regional transit authority may submit an authorizing proposition to the voters, and if approved, may levy and collect an excise tax at a rate approved by the voters but not exceeding eighty one-hundredths of one percent on the value, under chapter 82.44 RCW, of every motor vehicle owned by a resident of the authority, solely for the purpose of providing high capacity transportation service. In determining the value of a vehicle for purposes of imposing a motor vehicle excise tax, the regional transit authority shall comply with RCW 82.44.035.
- (2) An agency may impose a sales and use tax solely for the purpose of providing high capacity transportation service, in addition to the tax authorized by RCW 82.14.030, upon retail car rentals within the agency's jurisdiction that are taxable by the state under chapters 82.08 and 82.12 RCW. The rate of tax shall not exceed 2.172 percent. The base of the tax shall be the selling price in the case of a sales tax or the rental value of the vehicle used in the case of a use tax.
- ((Any motor vehicle excise tax previously imposed under the provisions of RCW 81.104.160(1) shall be repealed, terminated and expire on December 5, 2002.))
- NEW SECTION. Sec. 3. A new section is added to chapter 81.104 RCW to read as follows:
 - (1) A regional transit authority under chapter 81.112 RCW may fix and impose an annual vehicle fee, not to exceed one hundred dollars per vehicle registered within the boundaries of the authority, for each vehicle subject to license tab fees under RCW 46.16.0621 and for each vehicle subject to gross weight fees under RCW 46.16.070 with an unladen weight of six thousand pounds or less. This fee is independent of any annual vehicle fee imposed by other entities within the authority's boundaries under RCW 82.80.140.
 - (2) The department of licensing shall administer and collect the fee. The department shall deduct a percentage amount, as provided by contract, not to exceed one percent of the fees collected, for administration and collection expenses incurred by it. The department shall remit remaining proceeds to the custody of the state treasurer.

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- The state treasurer shall distribute the proceeds to the district on a monthly basis.
- 3 (3) The vehicle fee under this section may not be collected until 4 six months after approval under RCW 36.73.065.
 - (4) The vehicle fee under this section applies only when renewing a vehicle registration, and is effective upon the registration renewal date as provided by the department of licensing.
- 8 (5) The following vehicles are exempt from the vehicle fee under 9 this section:
- 10 (a) Farm tractors or farm vehicles as defined in RCW 46.04.180 and 11 46.04.181;
 - (b) Off-road and nonhighway vehicles as defined in RCW 46.09.020;
- 13 (c) Vehicles registered under chapter 46.87 RCW and the 14 international registration plan; and
 - (d) Snowmobiles as defined in RCW 46.10.010.
- **Sec. 4.** RCW 82.80.010 and 2003 c 350 s 1 are each amended to read 17 as follows:
 - (1) For purposes of this section:

- (a) "Distributor" means every person who imports, refines, manufactures, produces, or compounds motor vehicle fuel and special fuel as defined in RCW 82.36.010 and 82.38.020, respectively, and sells or distributes the fuel into a county;
 - (b) "Person" has the same meaning as in RCW 82.04.030.
 - (2) Subject to the conditions of this section, any county may levy, by approval of its legislative body and a majority of the registered voters of the county voting on the proposition at a general or special election, additional excise taxes equal to ten percent of the statewide motor vehicle fuel tax rate under RCW 82.36.025 on each gallon of motor vehicle fuel as defined in RCW 82.36.010 and on each gallon of special fuel as defined in RCW 82.38.020 sold within the boundaries of the county. Vehicles paying an annual license fee under RCW 82.38.075 are exempt from the county fuel excise tax. An election held under this section must be held not more than twelve months before the date on which the proposed tax is to be levied. The ballot setting forth the proposition shall state the tax rate that is proposed. The county's authority to levy additional excise taxes under this section includes the incorporated and unincorporated areas of the county. The

additional excise taxes are subject to the same exceptions and rights of refund as applicable to other motor vehicle fuel and special fuel excise taxes levied under chapters 82.36 and 82.38 RCW. The proposed tax shall not be levied less than one month from the date the election results are certified by the county election officer. The commencement date for the levy of any tax under this section shall be the first day of January, April, July, or October.

- (3) The local option motor vehicle fuel tax on each gallon of motor vehicle fuel and on each gallon of special fuel is imposed upon the distributor of the fuel.
- (4) A taxable event for the purposes of this section occurs upon the first distribution of the fuel within the boundaries of a county to a retail outlet, bulk fuel user, or ultimate user of the fuel.
- (5) All administrative provisions in chapters 82.01, 82.03, and 82.32 RCW, insofar as they are applicable, apply to local option fuel taxes imposed under this section.
- (6) Before the effective date of the imposition of the fuel taxes under this section, a county shall contract with the department of revenue for the administration and collection of the taxes. The contract must provide that a percentage amount, not to exceed one percent of the taxes imposed under this section, will be deposited into the local tax administration account created in the custody of the state treasurer. The department of revenue may spend money from this account, upon appropriation, for the administration of the local taxes imposed under this section.
- (7) The state treasurer shall distribute monthly to the levying county and cities contained therein the proceeds of the additional excise taxes collected under this section, after the deductions for payments and expenditures as provided in RCW 46.68.090(1) (a) and (b) and under the conditions and limitations provided in RCW 82.80.080.
- (8) The proceeds of the additional excise taxes levied under this section shall be used strictly for transportation purposes in accordance with RCW 82.80.070.
- ((9) A county may not levy the tax under this section if they are levying the tax in RCW 82.80.110 or if they are a member of a regional transportation investment district levying the tax in RCW 82.80.120.))

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Sec. 5. RCW 82.80.030 and 2005 c 336 s 24 are each amended to read 2 as follows:

- (1) Subject to the conditions of this section, the legislative authority of a county((τ)) or city((τ) or district)) may fix and impose a parking tax on all persons engaged in a commercial parking business within its respective jurisdiction. ((A city or county may impose the tax only to the extent that it has not been imposed by the district, and a district may impose the tax only to the extent that it has not been imposed by a city or county.)) The jurisdiction of a county, for purposes of this section, includes only the unincorporated area of the county. The jurisdiction of a city ((or district)) includes only the area within its boundaries.
- (2) In lieu of the tax in subsection (1) of this section, a $\operatorname{city}((\tau))$ or a county in its unincorporated $\operatorname{area}((\tau))$ may fix and impose a tax for the act or privilege of parking a motor vehicle in a facility operated by a commercial parking business.

The city((-,)) or county((-, or district)) may provide that:

- (a) The tax is paid by the operator or owner of the motor vehicle;
- (b) The tax applies to all parking for which a fee is paid, whether paid or leased, including parking supplied with a lease of nonresidential space;
- (c) The tax is collected by the operator of the facility and remitted to the city(()) or county((or district));
- (d) The tax is a fee per vehicle or is measured by the parking charge;
- (e) The tax rate varies with zoning or location of the facility, the duration of the parking, the time of entry or exit, the type or use of the vehicle, or other reasonable factors; and
- (f) Tax exempt carpools, vehicles with handicapped decals, or government vehicles are exempt from the tax.
- 31 (3) "Commercial parking business" as used in this section, means 32 the ownership, lease, operation, or management of a commercial parking 33 lot in which fees are charged. "Commercial parking lot" means a 34 covered or uncovered area with stalls for the purpose of parking motor 35 vehicles.
- 36 (4) The rate of the tax under subsection (1) of this section may be 37 based either upon gross proceeds or the number of vehicle stalls

available for commercial parking use. The rates charged must be uniform for the same class or type of commercial parking business.

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- (5) The $\operatorname{county}((\tau))$ or $\operatorname{city}((\tau))$ levying the tax provided for in subsection (1) or (2) of this section may provide for its payment on a monthly, quarterly, or annual basis. Each local government may develop by ordinance or resolution rules for administering the tax, including provisions for reporting by commercial parking businesses, collection, and enforcement.
- (6) The proceeds of the commercial parking tax fixed and imposed by a city or county under subsection (1) or (2) of this section shall be used for transportation purposes in accordance with RCW 82.80.070 or for transportation improvements in accordance with chapter 36.73 RCW. ((The proceeds of the parking tax imposed by a district must be used as provided in chapter 36.120 RCW.))
- 15 **Sec. 6.** RCW 81.100.030 and 2002 c 56 s 410 are each amended to 16 read as follows:
 - (1) A county with a population of one million or more, or a county with a population of from two hundred ten thousand to less than one million that is adjoining a county with a population of one million or and having within its boundaries existing or high-occupancy vehicle lanes on the state highway system((, or a regional transportation investment district for capital improvements)), but only to the extent that the tax has not already been imposed by the county, may, with voter approval, impose an excise tax of up to two dollars per employee per month on all employers or any class or classes of employers, public and private, including the state located in the agency's jurisdiction, measured by the number of full-time equivalent employees. In no event may the total taxes imposed under this section exceed two dollars per employee per month for any single employer. The county ((or investment district)) imposing the tax authorized in this section may provide for exemptions from the tax to such educational, cultural, health, charitable, or religious organizations as it deems appropriate.

Counties ((or investment districts)) may contract with the state department of revenue or other appropriate entities for administration and collection of the tax. Such contract shall provide for deduction of an amount for administration and collection expenses.

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(2) The tax shall not apply to employment of a person when the employer has paid for at least half of the cost of a transit pass issued by a transit agency for that employee, valid for the period for which the tax would otherwise be owed.

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(3) A county ((or investment district)) shall adopt rules that exempt from all or a portion of the tax any employer that has entered into an agreement with the county ((or investment district)) that is designed to reduce the proportion of employees who drive in single-occupant vehicles during peak commuting periods in proportion to the degree that the agreement is designed to meet the goals for the employer's location adopted under RCW 81.100.040.

The agreement shall include a list of specific actions that the employer will undertake to be entitled to the exemption. Employers having an exemption from all or part of the tax through this subsection shall annually certify to the county ((or investment district)) that the employer is fulfilling the terms of the agreement. The exemption continues as long as the employer is in compliance with the agreement.

((If the tax authorized in RCW 81.100.060 is also imposed, the total proceeds from both tax sources each year shall not exceed the maximum amount which could be collected under RCW 81.100.060.))

- Sec. 7. RCW 81.100.060 and 2006 c 318 s 2 and 2006 c 311 s 15 are each reenacted and amended to read as follows:
 - (1) A county with a population of one million or more and a county with a population of from two hundred ten thousand to less than one million that is adjoining a county with a population of one million or more, having within their boundaries existing or planned high-occupancy vehicle state highway system((, or a regional lanes on the transportation investment district, but only to the extent that the surcharge has not already been imposed by the county)), may, with voter approval, impose a local surcharge of not more than three-tenths of one percent in the case of a county((, or eight-tenths of one percent in the case of a regional transportation investment district)), of the value on vehicles registered to a person residing within the county ((or investment district)) and not more than 13.64 percent on the state sales and use taxes paid under the rate in RCW 82.08.020(2) on retail car rentals within the county ((or investment district. A county may impose the surcharge only to the extent that it has not been imposed by

the district)). No surcharge may be imposed on vehicles licensed under RCW 46.16.070 except vehicles with an unladen weight of six thousand pounds or less, RCW 46.16.079, 46.16.085, or 46.16.090.

- (2) Counties ((or investment districts)) imposing a surcharge under this section shall contract, before the effective date of the resolution or ordinance imposing a surcharge, administration and collection to the state department of licensing, and department of revenue, as appropriate, which shall deduct a percentage amount, as provided by contract, not to exceed two percent of the taxes, for administration and collection expenses incurred by the department.
- (3) All administrative provisions in chapters 82.03, 82.08, 82.12, and 82.32 RCW shall, insofar as they are applicable to state sales and use taxes, be applicable to surcharges imposed under this section.
- (4) If a surcharge, authorized under this section, is first imposed before June 7, 2006, all administrative provisions in chapters 82.03, 82.32, and 82.44 RCW shall, insofar as they are applicable to motor vehicle excise taxes, be applicable to <u>such</u> surcharges ((imposed under this section)). ((All administrative provisions in chapters 82.03, 82.08, 82.12, and 82.32 RCW shall, insofar as they are applicable to state sales and use taxes, be applicable to surcharges imposed under this section. A surcharge imposed under this section, or a change to the))
- 23 (5) If a surcharge, <u>authorized under this section</u>, is first imposed 24 on or after June 7, 2006:
 - (a) Motor vehicles subject to such surcharge shall be administered in accordance with chapter 318, Laws of 2006; and
 - (b) The surcharge or a change to the surcharge shall take effect no sooner than seventy-five days after the department of licensing or the department of revenue receives notice of the surcharge or change to the surcharge, and shall take effect only on the first day of January, April, July, or October. Unless waived by the department of licensing or the department of revenue, notice includes providing the appropriate department with digital mapping and legal descriptions of areas in which the ((tax)) surcharge will be collected.
 - ((If the tax authorized in RCW 81.100.030 is also imposed, the total proceeds from tax sources imposed under this section and RCW 81.100.030 each year shall not exceed the maximum amount which could be collected under this section.))

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1 **Sec. 8.** RCW 82.14.050 and 2005 c 336 s 20 are each amended to read 2 as follows:

The counties, cities, and transportation authorities under RCW 3 82.14.045, public facilities districts under chapters 36.100 and 35.57 4 5 RCW, public transportation benefit areas under RCW 82.14.440, ((regional transportation investment districts,)) and transportation 6 7 benefit districts under chapter 36.73 RCW shall contract, prior to the effective date of a resolution or ordinance imposing a sales and use 8 tax, the administration and collection to the state department of 9 10 revenue, which shall deduct a percentage amount, as provided by contract, not to exceed two percent of the taxes collected for 11 12 administration and collection expenses incurred by the department. The 13 remainder of any portion of any tax authorized by this chapter that is 14 collected by the department of revenue shall be deposited by the state department of revenue in the local sales and use tax account hereby 15 16 created in the state treasury. Moneys in the local sales and use tax 17 account may be spent only for distribution to counties, cities, transportation authorities, public facilities districts, 18 transportation benefit areas, ((regional transportation investment 19 districts,)) and transportation benefit districts imposing a sales and 20 21 use tax. All administrative provisions in chapters 82.03, 82.08, 22 82.12, and 82.32 RCW, as they now exist or may hereafter be amended, 23 shall, insofar as they are applicable to state sales and use taxes, be 24 applicable to taxes imposed pursuant to this chapter. 25 cities, transportation authorities, and public facilities districts((7 and regional transportation investment districts)) may not conduct 26 27 independent sales or use tax audits of sellers registered under the streamlined sales tax agreement. Except as provided in RCW 43.08.190, 28 all earnings of investments of balances in the local sales and use tax 29 account shall be credited to the local sales and use tax account and 30 31 distributed to the counties, cities, transportation authorities, public 32 facilities districts, public transportation benefit areas, ((regional transportation investment districts,)) and transportation benefit 33 34 districts monthly.

- 35 **Sec. 9.** RCW 82.80.080 and 2002 c 56 s 414 are each amended to read as follows:
- 37 (1) The state treasurer shall distribute revenues, less authorized

- deductions, generated by the local option taxes authorized in RCW 1 2 82.80.010 ((and 82.80.020)), levied by counties to the counties, and cities contained in those counties, based on the relative 3 per capita population. County population for purposes of this section 4 is equal to one and one-half of the unincorporated population of the 5 county. In calculating the distributions, the state treasurer shall 6 7 use the population estimates prepared by the state office of financial management and shall further calculate the distribution based on 8 9 information supplied by the departments of licensing and revenue, as 10 appropriate.
- 12 (2) The state treasurer shall distribute revenues, less authorized deductions, generated by the local option taxes authorized in RCW 82.80.010 ((and 82.80.020)) levied by qualifying cities and towns to the levying cities and towns.
- 15 ((3) The state treasurer shall distribute to the district 16 revenues, less authorized deductions, generated by the local option 17 taxes under RCW 82.80.010 or fees under RCW 82.80.100 levied by a 18 district.))
- 19 **Sec. 10.** RCW 81.100.010 and 2002 c 56 s 409 are each amended to 20 read as follows:

21 The need for mobility, growing travel demand, and increasing 22 traffic congestion in urban areas necessitate accelerated development 23 and increased utilization of the high-occupancy vehicle system. RCW 24 81.100.030 and 81.100.060 provide taxing authority that counties ((or regional transportation investment districts)) can use in the near term 25 26 to accelerate development and increase utilization of the 27 high-occupancy vehicle system by supplementing available federal, state, and local funds. 28

29 **Sec. 11.** RCW 81.100.080 and 2006 c 311 s 14 are each amended to 30 read as follows:

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(1) Funds collected under RCW 81.100.030 or 81.100.060 and any investment earnings accruing thereon shall be used by the county ((or the regional transportation investment district)) in a manner consistent with the regional transportation plan only for costs of collection, costs of preparing, adopting, and enforcing agreements under RCW 81.100.030(3), for construction of high occupancy vehicle

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- lanes and related facilities, mitigation of environmental concerns that result from construction or use of high occupancy vehicle lanes and related facilities, payment of principal and interest on bonds issued for the purposes of this section, for high occupancy vehicle programs as defined in RCW 81.100.020(5), or for commuter rail projects in accordance with RCW 81.104.120. ((Except for funds raised by an investment district,)) No funds collected under RCW 81.100.030 or 81.100.060 after June 30, 2000, may be pledged for the payment or security of the principal or interest on any bonds issued for the purposes of this section. Not more than ten percent of the funds may be used for transit agency high occupancy vehicle programs.
 - (2) ((Notwithstanding the limitations in this chapter, a regional transportation investment district may use funds collected under RCW 81.100.030 or 81.100.060 and any investment earnings accruing thereon for projects contained in a plan developed under chapter 36.120 RCW. These expenditures shall not be limited to high occupancy vehicle systems.
 - (3))) Priorities for construction of high occupancy vehicle lanes and related facilities shall be as follows:
 - (a)(i) To accelerate construction of high occupancy vehicle lanes on the interstate highway system, as well as related facilities;
 - (ii) To finance or accelerate construction of high occupancy vehicle lanes on the noninterstate state highway system, as well as related facilities.
 - (b) To finance construction of high occupancy vehicle lanes on local arterials, as well as related facilities.
 - ((4))) (3) Moneys received by a county under this chapter shall be used in addition to, and not as a substitute for, moneys currently used by the county for the purposes specified in this section.
 - (((5))) <u>(4)</u> Counties ((and investment districts)) may contract with cities or the state department of transportation for construction of high occupancy vehicle lanes and related facilities, and may issue general obligation bonds to fund such construction and use funds received under this chapter to pay the principal and interest on such bonds.
- **Sec. 12.** RCW 81.104.140 and 2002 c 56 s 202 are each amended to read as follows:

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- 1 (1) Agencies authorized to provide high capacity transportation 2 service, including transit agencies and regional transit authorities, ((and regional transportation investment districts acting with the 3 agreement of an agency,)) are hereby granted dedicated funding sources 4 for such systems. These dedicated funding sources, as set forth in RCW 5 81.104.150, 81.104.160, and 81.104.170, are authorized only for 6 agencies located in (a) each county with a population of two hundred 7 ten thousand or more and (b) each county with a population of from one 8 hundred twenty-five thousand to less than two hundred ten thousand 9 except for those counties that do not border a county with a population 10 11 as described under (a) of this subsection. In any county with a 12 population of one million or more or in any county having a population 13 of four hundred thousand or more bordering a county with a population 14 of one million or more, these funding sources may be imposed only by a regional transit authority ((or a regional transportation investment 15 16 district. Regional transportation investment districts may, with the 17 approval of the regional transit authority within its boundaries, 18 impose the taxes authorized under this chapter, but only upon approval 19 of the voters and to the extent that the maximum amount of taxes authorized under this chapter have not been imposed)). 20
 - (2) Agencies planning to construct and operate a high capacity transportation system should also seek other funds, including federal, state, local, and private sector assistance.
 - (3) Funding sources should satisfy each of the following criteria to the greatest extent possible:
 - (a) Acceptability;
 - (b) Ease of administration;
- 28 (c) Equity;

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- 29 (d) Implementation feasibility;
 - (e) Revenue reliability; and
- 31 (f) Revenue yield.
 - (4) Agencies participating in regional high capacity transportation system development are authorized to levy and collect the following voter-approved local option funding sources:
 - (a) Employer tax as provided in RCW 81.104.150((, other than by regional transportation investment districts));
- 37 (b) Special motor vehicle excise tax as provided in RCW 81.104.160; 38 and

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(c) Sales and use tax as provided in RCW 81.104.170.

Revenues from these taxes may be used only to support those purposes prescribed in subsection (10) of this section. Before the date of an election authorizing an agency to impose any of the taxes enumerated in this section and authorized in RCW 81.104.150, 81.104.160, and 81.104.170, the agency must comply with the process prescribed in RCW 81.104.100 (1) and (2) and 81.104.110. No construction on exclusive right-of-way may occur before the requirements of RCW 81.104.100(3) are met.

- (5) Authorization in subsection (4) of this section shall not adversely affect the funding authority of transit agencies not provided for in this chapter. Local option funds may be used to support implementation of interlocal agreements with respect to the establishment of regional high capacity transportation service. Except when a regional transit authority exists, local jurisdictions shall retain control over moneys generated within their boundaries, although funds may be commingled with those generated in other areas for planning, construction, and operation of high capacity transportation systems as set forth in the agreements.
- (6) Agencies planning to construct and operate high capacity transportation systems may contract with the state for collection and transference of voter-approved local option revenue.
- (7) Dedicated high capacity transportation funding sources authorized in RCW 81.104.150, 81.104.160, and 81.104.170 shall be subject to voter approval by a simple majority. A single ballot proposition may seek approval for one or more of the authorized taxing sources. The ballot title shall reference the document identified in subsection (8) of this section.
- (8) Agencies shall provide to the registered voters in the area a document describing the systems plan and the financing plan set forth in RCW 81.104.100. It shall also describe the relationship of the system to regional issues such as development density at station locations and activity centers, and the interrelationship of the system to adopted land use and transportation demand management goals within the region. This document shall be provided to the voters at least twenty days prior to the date of the election.
- (9) For any election in which voter approval is sought for a high

capacity transportation system plan and financing plan pursuant to RCW 81.104.040, a local voter's pamphlet shall be produced as provided in chapter ((29.81A)) 29A.32 RCW.

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(10) Agencies providing high capacity transportation service shall retain responsibility for revenue encumbrance, disbursement, and bonding. Funds may be used for any purpose relating to planning, construction, and operation of high capacity transportation systems and commuter rail systems, personal rapid transit, busways, bus sets, and entrained and linked buses.

- 10 **Sec. 13.** RCW 29A.36.071 and 2006 c 311 s 9 are each amended to 11 read as follows:
- 12 (1) Except as provided to the contrary in RCW 82.14.036, 82.46.021, or 82.80.090, the ballot title of any referendum filed on an enactment 13 or portion of an enactment of a local government and any other question 14 submitted to the voters of a local government consists of three 15 16 elements: (a) An identification of the enacting legislative body and 17 a statement of the subject matter; (b) a concise description of the measure; and (c) a question. The ballot title must conform with the 18 requirements and be displayed substantially as provided under RCW 19 20 29A.72.050, except that the concise description must not exceed 21 seventy-five words((; however, a concise description submitted on behalf of a proposed or existing regional transportation investment 22 23 district may exceed seventy-five words)). If the local governmental 24 unit is a city or a town, the concise statement shall be prepared by the city or town attorney. If the local governmental unit is a county, 25 26 the concise statement shall be prepared by the prosecuting attorney of the county. If the unit is a unit of local government other than a 27 28 city, town, or county, the concise statement shall be prepared by the 29 prosecuting attorney of the county within which the majority area of 30 the unit is located.
 - (2) A referendum measure on the enactment of a unit of local government shall be advertised in the manner provided for nominees for elective office.
- 34 (3) Subsection (1) of this section does not apply if another 35 provision of law specifies the ballot title for a specific type of 36 ballot question or proposition.

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Sec. 14. RCW 43.79A.040 and 2007 c 523 s 5, 2007 c 357 s 21, and
2 2007 c 214 s 14 are each reenacted and amended to read as follows:

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- (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury.
- (2) All income received from investment of the treasurer's trust fund shall be set aside in an account in the treasury trust fund to be known as the investment income account.
- (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4)(a) Monthly, the state treasurer shall distribute the earnings credited to the investment income account to the state general fund except under (b) and (c) of this subsection.
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The Washington promise scholarship account, the college savings program account, the Washington advanced college tuition payment program account, the agricultural local fund, the American Indian scholarship endowment fund, the foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the students with dependents grant account, the basic health plan self-insurance reserve account, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative works account, the Washington international exchange scholarship endowment fund, the developmental disabilities endowment trust fund, the energy account, the fair fund, the family leave insurance account, the fruit and vegetable inspection account, the future teachers conditional scholarship account, the game farm alternative account, the GET ready for math and science scholarship account, the grain inspection revolving fund, the juvenile accountability incentive account, the law enforcement officers' and

- firefighters' plan 2 expense fund, the local tourism promotion account, 1 2 the produce railcar pool account, ((the regional transportation investment district account,)) the rural rehabilitation account, the 3 stadium and exhibition center account, the youth athletic facility 4 5 account, the self-insurance revolving fund, the sulfur dioxide abatement account, the children's trust fund, the Washington horse 6 7 racing commission Washington bred owners' bonus fund account, the Washington horse racing commission class C purse fund account, the 8 individual development account program account, the Washington horse 9 racing commission operating account (earnings from the Washington horse 10 racing commission operating account must be credited to the Washington 11 12 horse racing commission class C purse fund account), the life sciences 13 discovery fund, the Washington state heritage center account, and the 14 reading achievement account. However, the earnings to be distributed shall first be reduced by the allocation to the state treasurer's 15 16 service fund pursuant to RCW 43.08.190.
 - (c) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right-of-way revolving fund, the advanced environmental mitigation revolving account, the city and county advance right-of-way revolving fund, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

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- 25 (5) In conformance with Article II, section 37 of the state 26 Constitution, no trust accounts or funds shall be allocated earnings 27 without the specific affirmative directive of this section.
- 28 **Sec. 15.** RCW 47.56.075 and 2002 c 56 s 404 are each amended to 29 read as follows:
- The department shall approve for construction only such toll roads as the legislature specifically authorizes or such toll facilities as are specifically sponsored by a ((regional transportation investment district,)) city, town, or county.
- 34 **Sec. 16.** RCW 81.112.030 and 2007 c 509 s 3 are each amended to read as follows:
- 36 Two or more contiguous counties each having a population of four

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hundred thousand persons or more may establish a regional transit authority to develop and operate a high capacity transportation system as defined in chapter 81.104 RCW.

The authority shall be formed in the following manner:

- (1) The joint regional policy committee created pursuant to RCW 81.104.040 shall adopt a system and financing plan, including the definition of the service area. This action shall be completed by September 1, 1992, contingent upon satisfactory completion of the planning process defined in RCW 81.104.100. The final system plan shall be adopted no later than June 30, 1993. In addition to the requirements of RCW 81.104.100, the plan for the proposed system shall provide explicitly for a minimum portion of new tax revenues to be allocated to local transit agencies for interim express services. Upon adoption the joint regional policy committee shall immediately transmit the plan to the county legislative authorities within the adopted service area.
 - (2) The legislative authorities of the counties within the service area shall decide by resolution whether to participate in the authority. This action shall be completed within forty-five days following receipt of the adopted plan or by August 13, 1993, whichever comes first.
 - (3) Each county that chooses to participate in the authority shall appoint its board members as set forth in RCW 81.112.040 and shall submit its list of members to the secretary of the Washington state department of transportation. These actions must be completed within thirty days following each county's decision to participate in the authority.
 - (4) The secretary shall call the first meeting of the authority, to be held within thirty days following receipt of the appointments. At its first meeting, the authority shall elect officers and provide for the adoption of rules and other operating procedures.
- (5) The authority is formally constituted at its first meeting and the board shall begin taking steps toward implementation of the system and financing plan adopted by the joint regional policy committee. If the joint regional policy committee fails to adopt a plan by June 30, 1993, the authority shall proceed to do so based on the work completed by that date by the joint regional policy committee. Upon formation of the authority, the joint regional policy committee shall cease to

exist. The authority may make minor modifications to the plan as deemed necessary and shall at a minimum review local transit agencies' plans to ensure feeder service/high capacity transit service integration, ensure fare integration, and ensure avoidance of parallel competitive services. The authority shall also conduct a minimum thirty-day public comment period.

- (6) If the authority determines that major modifications to the plan are necessary before the initial ballot proposition is submitted to the voters, the authority may make those modifications with a favorable vote of two-thirds of the entire membership. Any such modification shall be subject to the review process set forth in RCW 81.104.110. The modified plan shall be transmitted to the legislative authorities of the participating counties. The legislative authorities shall have forty-five days following receipt to act by motion or ordinance to confirm or rescind their continued participation in the authority.
- (7) If any county opts to not participate in the authority, but two or more contiguous counties do choose to continue to participate, the authority's board shall be revised accordingly. The authority shall, within forty-five days, redefine the system and financing plan to reflect elimination of one or more counties, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to participate. This action shall be completed within forty-five days following receipt of the redefined plan.
- (8) The authority shall place on the ballot within two years of the authority's formation, a single ballot proposition to authorize the imposition of taxes to support the implementation of an appropriate phase of the plan within its service area. In addition to the system plan requirements contained in RCW 81.104.100(2)(d), the system plan approved by the authority's board before the submittal of a proposition to the voters shall contain an equity element which:
- (a) Identifies revenues anticipated to be generated by corridor and by county within the authority's boundaries;
- (b) Identifies the phasing of construction and operation of high capacity system facilities, services, and benefits in each corridor. Phasing decisions should give priority to jurisdictions which have adopted transit-supportive land use plans; and

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(c) Identifies the degree to which revenues generated within each county will benefit the residents of that county, and identifies when such benefits will accrue.

A simple majority of those voting within the boundaries of the authority is required for approval. If the vote is affirmative, the authority shall begin implementation of the projects identified in the proposition. However, the authority may not submit any authorizing proposition for voter-approved taxes prior to July 1, 1993; nor may the authority issue bonds or form any local improvement district prior to July 1, 1993.

- (9) If the vote on a proposition fails, the board may redefine the proposition, make changes to the authority boundaries, and make corresponding changes to the composition of the board. If the composition of the board is changed, the participating counties shall revise the membership of the board accordingly. The board may then submit the revised proposition or a different proposition to the voters. No single proposition may be submitted to the voters more than twice. Beginning no sooner than the 2007 general election, the authority may place additional propositions on the ballot to impose taxes to support additional phases of plan implementation.
- (10) ((At the 2007 general election, the authority shall submit a proposition to support a system and financing plan or additional implementation phases of the authority's system and financing plan as part of a single ballot proposition that includes a plan to support a regional transportation investment plan developed under chapter 36.120 RCW. The authority's plan shall not be considered approved unless both a majority of the persons voting on the proposition residing within the authority vote in favor of the proposition and a majority of the persons voting on the proposition residing within the proposed regional transportation investment district vote in favor of the proposition.
- (11) Additional phases of plan implementation may include a transportation subarea equity element which (a) identifies the combined authority and regional transportation investment district revenues anticipated to be generated by corridor and by county within the authority's boundaries, and (b) identifies the degree to which the combined authority and regional transportation investment district revenues generated within each county will benefit the residents of that county, and identifies when such benefits will accrue. For

purposes of the transportation subarea equity principle established under this subsection, the authority may use the five subareas within the authority's boundaries as identified in the authority's system plan adopted in May 1996.

(12)) If the authority is unable to achieve a positive vote on a proposition within two years from the date of the first election on a proposition, the board may, by resolution, reconstitute the authority as a single-county body. With a two-thirds vote of the entire membership of the voting members, the board may also dissolve the authority.

- Sec. 17. RCW 82.80.070 and 2005 c 319 s 139 are each amended to read as follows:
 - (1) The proceeds collected pursuant to the exercise of the local option authority of RCW 82.80.010, 82.80.030, and 82.80.050 (hereafter called "local option transportation revenues") shall be used for transportation purposes only, including but not limited to the following: The operation and preservation of roads, streets, and other transportation improvements; new construction, reconstruction, and expansion of city streets, county roads, and state highways and other transportation improvements; development and implementation of public transportation and high-capacity transit improvements and programs; and planning, design, and acquisition of right-of-way and sites for such transportation purposes. The proceeds collected from excise taxes on the sale, distribution, or use of motor vehicle fuel and special fuel under RCW 82.80.010 shall be used exclusively for "highway purposes" as that term is construed in Article II, section 40 of the state Constitution.
 - (2) The local option transportation revenues shall be expended for transportation uses consistent with the adopted transportation and land use plans of the jurisdiction expending the funds and consistent with any applicable and adopted regional transportation plan for metropolitan planning areas.
- 33 (3) Each local government with a population greater than eight 34 thousand that levies or expends local option transportation funds, is 35 also required to develop and adopt a specific transportation program 36 that contains the following elements:

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(a) The program shall identify the geographic boundaries of the entire area or areas within which local option transportation revenues will be levied and expended.

- (b) The program shall be based on an adopted transportation plan for the geographic areas covered and shall identify the proposed operation and construction of transportation improvements and services in the designated plan area intended to be funded in whole or in part by local option transportation revenues and shall identify the annual costs applicable to the program.
- (c) The program shall indicate how the local transportation plan is coordinated with applicable transportation plans for the region and for adjacent jurisdictions.
- (d) The program shall include at least a six-year funding plan, updated annually, identifying the specific public and private sources and amounts of revenue necessary to fund the program. The program shall include a proposed schedule for construction of projects and expenditure of revenues. The funding plan shall consider the additional local tax revenue estimated to be generated by new development within the plan area if all or a portion of the additional revenue is proposed to be earmarked as future appropriations for transportation improvements in the program.
- (4) Local governments with a population greater than eight thousand exercising the authority for local option transportation funds shall periodically review and update their transportation program to ensure that it is consistent with applicable local and regional transportation and land use plans and within the means of estimated public and private revenue available.
- (5) In the case of expenditure for new or expanded transportation facilities, improvements, and services, priorities in the use of local option transportation revenues shall be identified in the transportation program and expenditures shall be made based upon the following criteria, which are stated in descending order of weight to be attributed:
 - (a) First, the project serves a multijurisdictional function;
- 35 (b) Second, it is necessitated by existing or reasonably 36 foreseeable congestion;
 - (c) Third, it has the greatest person-carrying capacity;

(d) Fourth, it is partially funded by other government funds, such as from the state transportation improvement board, or by private sector contributions, such as those from the local transportation act, chapter 39.92 RCW; and

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- (e) Fifth, it meets such other criteria as the local government determines is appropriate.
- (6) It is the intent of the legislature that as a condition of levying, receiving, and expending local option transportation revenues, no local government agency use the revenues to replace, divert, or loan any revenues currently being used for transportation purposes to nontransportation purposes.
- (7) Local governments are encouraged to enter into interlocal agreements to jointly develop and adopt with other local governments the transportation programs required by this section for the purpose of accomplishing regional transportation planning and development.
- (8) Local governments may use all or a part of the local option transportation revenues for the amortization of local government general obligation and revenue bonds issued for transportation purposes consistent with the requirements of this section.
- (((9) Subsections (1) through (8) of this section do not apply to a regional transportation investment district imposing a tax or fee under the local option authority of this chapter. Proceeds collected under the exercise of local option authority under this chapter by a district must be used in accordance with chapter 36.120 RCW.))
- NEW SECTION. Sec. 18. The following acts or parts of acts are each repealed:
- 27 (1) RCW 29A.36.230 (Regional transportation investment district and regional transit authority single ballot) and 2007 c 509 s 4;
- 29 (2) RCW 36.120.010 (Findings) and 2002 c 56 s 101;
- 30 (3) RCW 36.120.020 (Definitions) and 2006 c 334 s 13, 2006 c 311 s 31 4, & 2002 c 56 s 102;
- 32 (4) RCW 36.120.030 (Planning committee--Formation) and 2006 c 311 s 5 & 2002 c 56 s 103;
- 34 (5) RCW 36.120.040 (Planning committee--Duties) and 2006 c 311 s 6, 35 2003 c 194 s 1, & 2002 c 56 s 104;
- 36 (6) RCW 36.120.045 (Planning committee--State route No. 520 improvements) and 2006 c 311 s 7;

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- 1 (7) RCW 36.120.050 (Planning committee--Taxes, fees, and tolls) and 2 2006 c 311 s 13, 2003 c 350 s 4, & 2002 c 56 s 105;
- 3 (8) RCW 36.120.060 (Project selection--Performance criteria) and 4 2002 c 56 s 106;
- 5 (9) RCW 36.120.070 (Submission of ballot propositions to the voters) and 2007 c 509 s 2, 2006 c 311 s 8, & 2002 c 56 s 107;
- 7 (10) RCW 36.120.080 (Formation--Certification) and 2006 c 311 s 10 8 & 2002 c 56 s 108;
- 9 (11) RCW 36.120.090 (Governing board--Composition) and 2002 c 56 s 10 109;
- 11 (12) RCW 36.120.100 (Governing board--Organization) and 2002 c 56 12 s 110;
- 13 (13) RCW 36.120.110 (Governing board--Powers and duties--Intent) 14 and 2006 c 311 s 11 & 2002 c 56 s 111;
- 15 (14) RCW 36.120.120 (Treasurer) and 2002 c 56 s 112;
- 16 (15) RCW 36.120.130 (Indebtedness--Bonds--Limitation) and 2003 c 17 372 s 1 & 2002 c 56 s 113;
- 18 (16) RCW 36.120.140 (Transportation project or plan modification-19 Accountability) and 2003 c 194 s 2 & 2002 c 56 s 114;
- 20 (17) RCW 36.120.150 (Department of transportation--Role) and 2002 21 c 56 s 115;
- 22 (18) RCW 36.120.160 (Ownership of improvements) and 2002 c 56 s 23 116;
- 24 (19) RCW 36.120.170 (Dissolution of district) and 2002 c 56 s 117;
- 25 (20) RCW 36.120.180 (Findings--Regional models--Grants) and 2002 c 26 56 s 118;
- 27 (21) RCW 36.120.190 (Joint ballot measure) and 2002 c 56 s 201;
- 28 (22) RCW 36.120.200 (Regional transportation investment district 29 account) and 2002 c 56 s 401;
- 30 (23) RCW 36.120.210 (Advisory ballot for Alaskan Way viaduct improvements--Preferred alternative for Alaskan Way viaduct and Seattle Seawall improvements) and 2006 c 311 s 29;
- 33 (24) RCW 36.120.900 (Captions and subheadings not law--2002 c 56) 34 and 2002 c 56 s 501;
- 35 (25) RCW 36.120.901 (Severability--2002 c 56) and 2002 c 56 s 503;
- 36 (26) RCW 47.56.076 (Regional transportation investment district--37 Tolls) and 2006 c 311 s 19, 2005 c 335 s 3, & 2002 c 56 s 403;

- 1 (27) RCW 47.56.0761 (Regional transportation investment district-2 Tolls on Lake Washington bridges) and 2006 c 311 s 20;
- 3 (28) RCW 82.14.430 (Sales and use tax for regional transportation 4 investment district) and 2006 c 311 s 17 & 2002 c 56 s 405;
- 5 (29) RCW 82.32.470 (Transfer of sales and use tax on toll projects) 6 and 2002 c 56 s 407;
 - (30) RCW 82.80.005 ("District" defined) and 2002 c 56 s 415;

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- 8 (31) RCW 82.80.100 (Regional transportation investment district-9 Local option vehicle license fee) and 2002 c 56 s 408;
- 10 (32) RCW 82.80.110 (Motor vehicle and special fuel tax--Dedication 11 by county to regional transportation investment district plan) and 2003 12 c 350 s 2; and
- 13 (33) RCW 82.80.120 (Motor vehicle and special fuel tax--Regional transportation investment district) and 2006 c 311 s 18 & 2003 c 350 s 3.

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